

# The High Cost of Free Parking

DONALD SHOUP

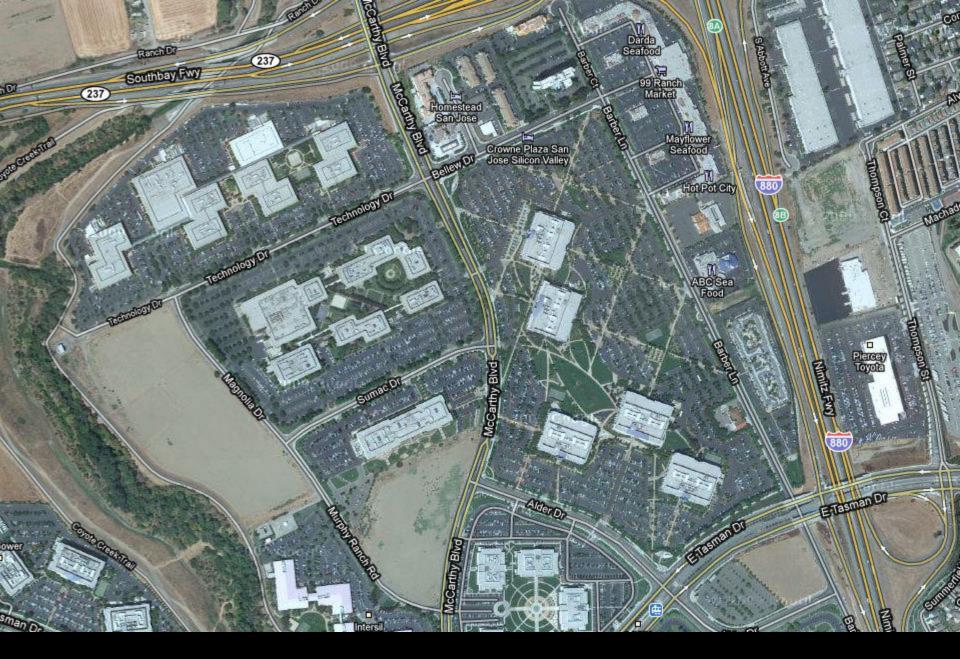


### Zoning has three basic elements

- 1. Permitted uses, such as residential, commercial and industrial zones
- 2. Permitted bulk—regulated by floor-area ratios, height limits, setbacks, and open-space requirements
- 3. Off-street parking requirements

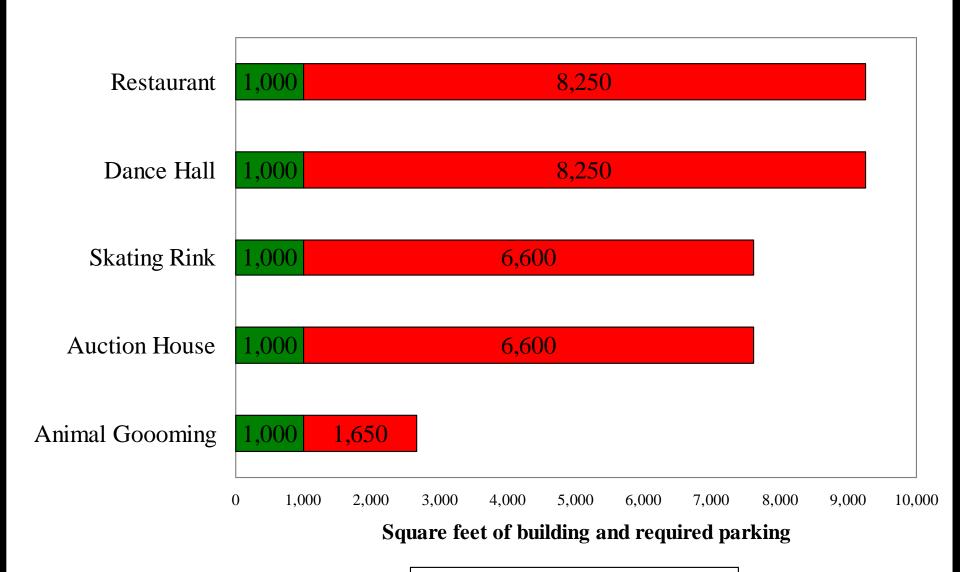


Parking in Silicon Valley



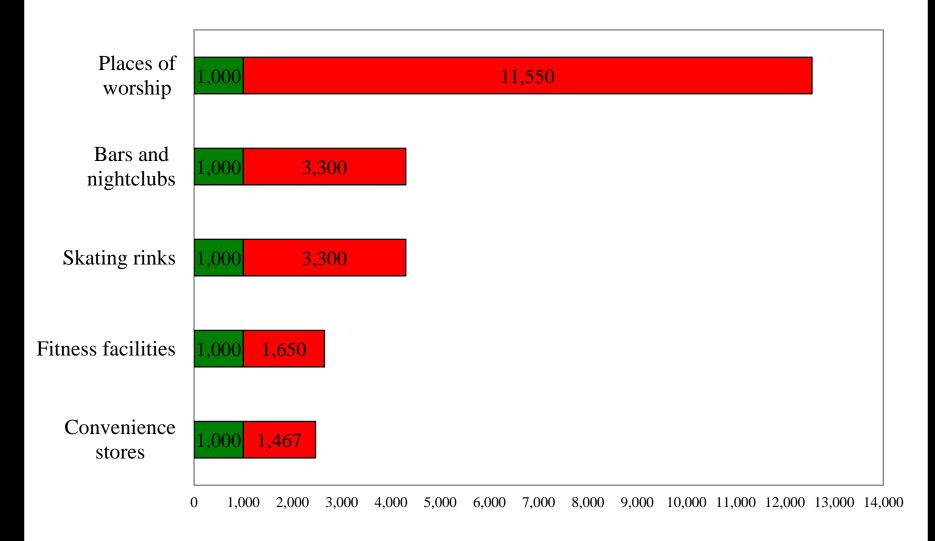
Ample free parking increases the demand for driving.

#### San José's minimum parking requirements



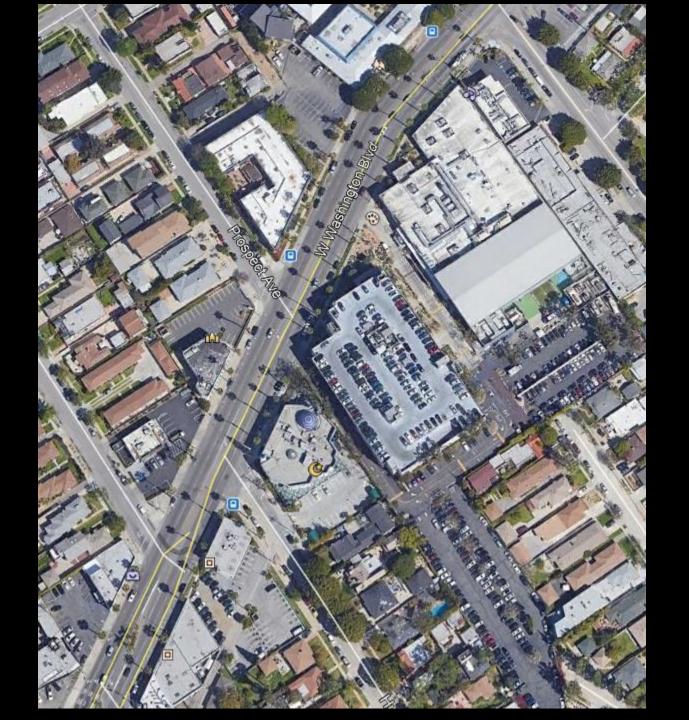
Building area Parking area

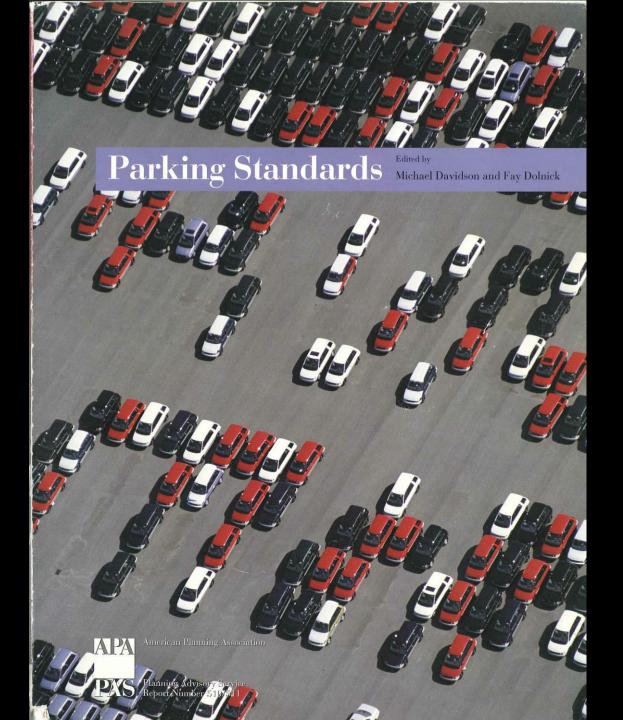
#### **Culver City's minimum parking requirements**



Square feet of building and required parking

■Building area ■ Parking area





### Survey of parking requirements for 660 land uses

#### ALL USES

a	appliance sales establishment
abattoir (see slaughterhouse)	aquaculture use
accessory dwelling unit	aquarium
administrative office (see office uses)	arboretum (see also botanical gardens;
adult use	community garden)
adult use, adult arcade	arcade, amusement (see also amusement
adult use, adult cabaret	enterprise uses)
adult use, adult motion picture theater	archery range (see also rifle range; shootir
adult use, adult theater	range)
adult use, book store	arena (see stadium)
adult use, entertainment facility	armory
adult use, massage parlor (see also massage	art gallery (see also cultural uses)
establishment)	art school (see educational facilities, scho
adult use, sex novelty shop	for the arts)
advertising agency (see also office use)	art supplies store
agricultural use, unless otherwise specified	artisan workshop (see also live-work stud
(see also farm uses)	artist studio (see also artisan workshop; li
agricultural processing plant (see also	work studio)
industrial uses)	asphalt manufacturing facility (see also
agricultural-related industry (see also	industrial use, heavy)
	assembly hall (see also auditorium; civic
agricultural use, unless otherwise	center)
specified)	assisted living (see elderly housing, assist
agricultural sales and service use (see also	living)
farm supply store; feed store) aircraft charter service	asylum (see mental health facility)
	athletic field (see also ball field;
airport (see also airport terminal)	grandstands; recreation facility uses)
airport hangar	auction, automobile
airport, local/private use	auction house
airport terminal (see also airport;	auditorium (see also assembly hall; civic
transportation terminal)	center)
ambulance service	automated teller machine (ATM)
amphitheater (see also stadium)	automated teller machine (ATM), exterio
amusement enterprise (see also recreation	on bank property
facility uses)	automobile convenience store (see gas
amusement enterprise, indoor	station, mini-mart)
amusement enterprise, outdoor	automobile dealership (see also motor
amusement park	vehicle sales establishment)
amusement park, children's	automobile graveyard (see automobile
amusement park, water	salvage yard; junk yard)
ancillary use (see accessory use)	automobile impound facility (see also
animal boarding facility	towing service)
animal breeder establishment	automobile laundry (see car wash uses)
animal grooming salon	automobile maintenance, quick service
animal hospital	establishment (see also automobile rep
animal sales establishment (see pet shop)	service establishment)
animal shelter	automobile mall (see automobile dealers
animal training facility	uses)
antique shop (see also second-hand store)	1
apartment (see dwelling, apartment uses)	automobile parts store automobile rental establishment (see also
apartment hotel (see extended-stay hotel)	motor vehicle rental establishment (see also
apparel store (see clothing store)	
appliance and equipment repair	automobile repair service establishment (see also gas station; motor vehicle rep
establishment (see also equipment uses)	(see also gas station; motor venicle rep

station) b bakery dio) ivebeach, commercial beach, community beauty shop (see also barber shop; personal services establishment) beauty school (see also educational facility;

service establishment) automobile salvage yard (see also junk automobile service station (see also gas

bait shop (see also retail use, unless otherwise specified) bakery, wholesale ball field (see also athletic field; grandstands; recreation facility uses) ballroom (see also banquet hall; dance hall) bank (see also accessory banking; automated teller machine (ATM); credit bank, drive-thru only (see also drive-thru use, unless otherwise specified) bank with drive-thru (see also drive-thru use, unless otherwise specified) bank, without drive-thru banquet hall (see also ballroom; dining room; meeting hall) bar (see also beer garden; bottle club; brew pub; night club) barber shop (see also beauty shop; personal services establishment) baseball field (see ballfield) basketball court batch plant (see concrete production plant) bathhouse (see also health spa; sauna bath) batting cage facility

trade school) bed and breakfast home

bed and breakfast inn (see also tourist home) beer garden (see also outdoor seating area) bicycle rental and repair shop

bicycle repair shop

bicycle sales shop

billiard hall (see pool hall) big box retail establishment (see also

department store; shopping center uses)

blood donor center

blueprinting shop (see also copy shop; printing and publishing facility)

boarding house (see also lodging house; rooming house)

#### a

#### abattoir (see slaughterhouse)

#### accessory dwelling unit

- 1 additional space, on the same zone lot (Greensboro, N.C., pop. 223,891)
- 1 per attached accessory dwelling unit, in addition to other required spaces (Washoe County, Nev., pop. 339,486)
  - 1 per bedroom (Reno, Nev., pop. 180,480)
  - · 1 space (Encinitas, Calif., pop. 58,014)
  - · 1 space per unit (Palo Alto, Calif., pop. 58,598)
  - 2 spaces per unit; such space must have convenient access to a street (Smithfield, Va., pop. 6,324)



Bicycle Parking Standard: 0.5 per 1,000; 1 per 20 seats (Tigard, Ore., pop. 41,223)

#### adult use adult arcade

 1 parking space shall be provided for every 2 occupants per the allowable occupant load as established by the city's building official or fire mashall, whichever standard is greater. In addition, 1 parking space shall be provided for each employee or independent contractor on the maximum shift. (Santa Clarita, Califi, pop. 151,088)

#### adult use, adult cabaret

- 1 parking space shall be provided for every 2 occupants per the allowable occupant load as established by the city's building official or fire mashall, which ever standard is greater. In addition, 1 parking space shall be provided for each employee or independent contractor on the maximum shift. (Santa Clarita, Calif., ppp. 151.088)
- 1 space per 25 square feet of gross floor area (Garden Grove, Calif., pop. 165,196)



#### administrative office (see office uses)

#### adult use

- 0.3 per seat, plus 3.3 per 1,000 square feet of gross floor area (*Tampa*, *Fla.*, *pop*. 303,447)
- 1 per 60 square feet (Henderson, Nev., 175,381)
- · 10 per 1,000 square feet (Hickory, N.C., pop. 37,222)
- 12 per 1,000 square feet (St. Mary's County, Md., pop. 86,211)

Minimum: 1 per 500 square feet above first 2,400 square feet

Maximum: 1 per 150 square feet (Pittsburgh, Pa., pop. 334,563)

Minimum: 1 per 250 square feet of gross floor area Maximum: 1 per 200 square feet of gross floor area (Glenville, N.Y., pop. 28.183)

- · 1 per 200 square feet (Fort Wayne, Ind., pop. 205,727)
- 10 per 1,000 square feet, but not less than 15 (Clark County, Nev., pop. 1,375,365)

#### adult use, adult motion picture theater

- 1 off-street parking space for each 10 seats or equivalent (San Bruno, Calif., pop. 40,165)
- 1 parking space shall be provided for every 2 occupants per the allowable occupant load as established by the city's building official or fire mashall, which ever standard is greater. In addition, 1 parking space shall be provided for each employee or independent contractor on the maximum shift. (Sauta Clarita, Calif., pop. 151,088)
- 1 space for each 8 fixed seats or 1 space for each 100 square feet of spectator assembly area not containing fixed seats (Seattle, Wash., pop. 563,374)

### A parking requirement sampler

Dorl	ber sl	hat	
Dar	DEL 21	UOL	

Beauty shop

Nunnery

Rectory

Sex novelty shop

Gas station

Swimming pool

Mausoleum

2 spaces per barber

3 spaces per beautician

1 space per 10 nuns

3 spaces per 4 clergymen

3 spaces per 1,000 square feet

1.5 spaces per fuel nozzle

1 space per 2,500 gallons

10 spaces per maximum number of interments in a one-hour period

#### PERIODIC TABLE OF THE ELEMENTS GROUP 18 VIIIA http://www.ktf-split.hr/periodni/en/ 1.0079 4.0026 PERIOD RELATIVE ATOMIC MASS (1) Metal Semimetal Nonmetal He GROUP IUPAC GROUP CAS Alkali metal 16 Chalcogens element HELIUM IIIA 14 IVA 15 VA 16 VIA 17 HYDROGEN Alkaline earth metal 17 Halogens element ATOMIC NUMBER 10.811 15.999 9 10 20.180 6.941 9.0122 10.811 12.011 14.007 18.998 18 Noble gas Transition metals Be O Ne SYMBOL Lanthanide STANDARD STATE (25 °C; 101 kPa) Actinide Ne - gas Fe - solid **BORON** BERYLLIUM BORON CARBON NITROGEN **OXYGEN** FLUORINE NEON To - synthetic Ga - liquid 12 24,305 13 26,982 16 32.065 17 35.453 11 22,990 14 28.086 15 30,974 18 39,948 ELEMENT NAME Mg Al Na Ar VIIIB MAGNESIUM IVB 10 ALUMINIUM SODIUM 5 CHLORINE IB 12 SILICON **PHOSPHORUS** SULPHUR ARGON 23 50.942 24 51.996 25 54.938 26 55.845 27 58.933 28 58.693 29 63.546 32 72.64 33 74.922 19 39.098 20 40.078 44.956 47.867 65.39 31 69.723 78.96 35 79.904 36 83.80 Sc Ti Mn Fe Co Ni Zn Se Ca Cr Cu Ge K Ga As Br Kr CALCIUM SCANDIUM TITANIUM VANADIUM CHROMIUM MANGANESE IRON COBALT NICKEL COPPER ZINC GALLIUM SERMANIUM ARSENIC SELENIUM BROMINE KRYPTON 38 87.62 39 88,906 41 92.906 42 95.94 43 44 101.07 45 102.91 46 106.42 47 107.87 48 112.41 49 114.82 50 118.71 52 127.60 54 131.29 37 85.468 40 91,224 (98)51 121.76 53 126.90 5 Nb Tc Rb Sr Zr Mo Ru Rh Pd Cd Sn Sb Te Ag In Xe STRONTIUM YTTRIUM ZIRCONIUM NIOBIUM MOLYBDENUM TECHNETIUM RUTHENIUM RHODIUM PALLADIUM SILVER CADMIUM INDIUM TIN ANTIMONY TELLURIUM IODINE XENON 55 132.91 56 137.33 72 178.49 73 180.95 74 183.84 75 186.21 76 190.23 77 192.22 78 195.08 79 196.97 80 200.59 81 204.38 82 207.2 83 208.98 84 (209) 85 (210) 86 (222) 57-71 La-Lu Ta W Pb Ba Ηf Re Os Ir TI Bi Po Rn Au At Cs Hg Lanthanide BARIUM **HAFNIUM** TANTALUM MERCURY CAESIUM TUNGSTEN RHENIUM **OSMIUM** IRIDIUM **PLATINUM** GOLD THALLIUM LEAD BISMUTH POLONIUM **ASTATINE** RADON 107 (264) 109 (268) 112 (285) 114 (289) (223) 88 (226) 104 (261) 105 (262) 106 (266) 108 (277) 110 (281) 111 (272) 89-103 Ra Ac-Lr 1R/f 1DIb $\mathbb{B}$ BIS MIt Winib Uwa Actinide FRANCIUM RADIUM RUTHERFORDIUM DUBNIUM SEABORGIUM BOHRIUM HASSIUM MEITNERIUM UNUNNILIUM UNUNUNIUM UNUNBIUM UNUNQUADIUM

(1) Pure Appl. Chem., 73, No. 4, 667-683 (2001)

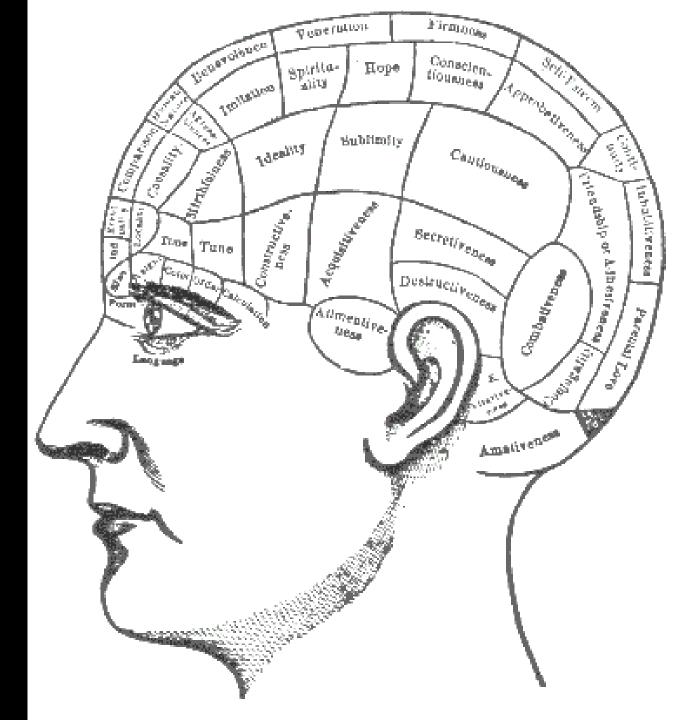
Relative atomic mass is shown with five significant figures. For elements have no stable nuclides, the value enclosed in brackets indicates the mass number of the longest-lived isotope of the element.

However three such elements (Th. Pa, and U) do have a characteristic terrestrial isotopic composition, and for these an atomic weight is tabulated.

Editor: Aditya Vardhan (adivar@nettlinx.com)

	LANTHANIDE					/								Copyright © 1998-2003 EniG. (eni@ktf-split.hr)			
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### Phrenology



#### **Parking Requirements**

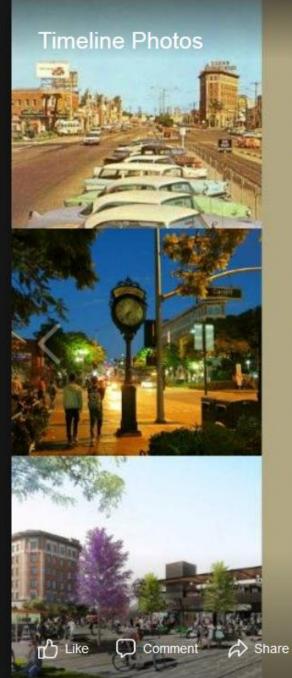
Every space is sacred. Every space is great. If a space is wasted, God gets quite irate.

Every space is wanted. Every space is good. Every space is needed In your neighborhood.

Adapted from Monty Python's The Meaning of Life

### Planners who set minimum parking requirements:

- Don't know how much the required parking spaces cost.
- Don't know how much the parking requirements increase the cost of housing and everything else.
- Don't know how the parking requirements affect urban design.
- Don't know how the parking requirements affect congestion.
- Don't know how the parking requirements affect air pollution.
- Don't know how the parking requirements affect fuel consumption and CO<sub>2</sub> emissions.
- Have no training in how to set a parking requirement.
- Are politicizing what should be business decisions.
- Are governmentalizing what should be market choices.



Joint Meeting of the Parks, Recreation & Community Services Commission and the Committee on Homelessness



### The Past, Present and Future of Housing in Culver City

April 23, 2019 7:00 PM - 9:00 PM
Veterans Memorial Building, Rotunda Rm
4117 Overland Ave., Culver City 90230

Email: PRCS.Department@CulverCity.org

### Parking versus Housing

- The United States has at least 1,300 square feet of parking space per car.
- The United States has about 720 square feet of housing space per person.
- Cars have more space for parking than humans have for housing.
- Most parking is free for cars, and most housing is expensive for people.
- Free parking encourages us to buy cars, consume energy, congest traffic, and pollute the air.
- Expensive housing burdens everyone and makes some people homeless.
- We have our priorities for parking and housing the wrong way around.
- Cities that want more housing and less traffic should stop requiring off-street parking for all housing.

### Converting garages into apartments





### Street-facing garage apartments





## Will garage apartments push cars onto the street?





Garages can be much more valuable for people than for cars. By legalizing garage apartments, cities can take advantage of a housing opportunity that is hiding in plain sight. We can reduce the homeless problem one garage at a time.



### Buffalo's new parking requirements

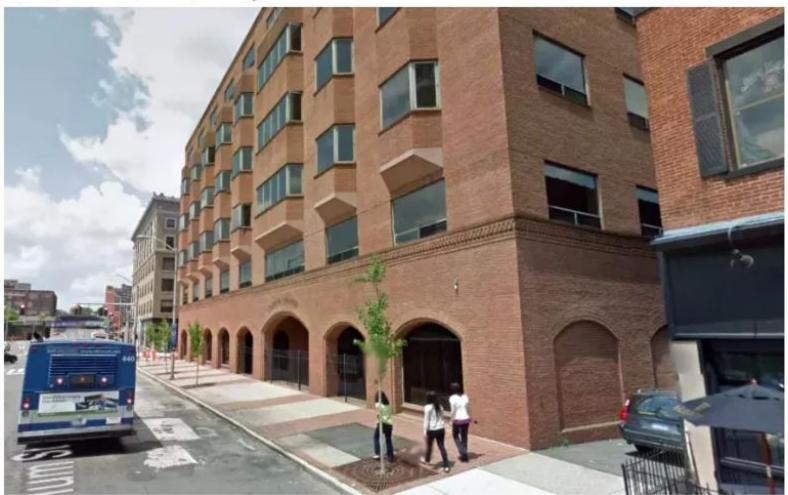
## 8.3 VEHICLE ACCESS & PARKING

#### 8.3.1 General

A. Off-Street Parking Not Required. The provision of off-street vehicle parking is not required. Where provided, off-street vehicle parking must comply with the standards of this section.

#### Hartford Eliminates Parking Minimums Citywide

By Angie Schmitt Dec 13, 2017 9 46



This building was converted to apartments in downtown Hartford after parking mandates were eliminated. Photo: Google Maps

#### Minneapolis Moves to Eliminate Mandatory Parking

By Angie Schmitt Dec 12, 2018 9 18



Photo: Minneapolis 2040



he Minneapolis City Council has approved a bold plan that would dramatically increase walkability and other hallmarks of urban living by eliminating mandatory parking that has encouraged car ownership for years.

"In a win for housing affordability and walkability, San Francisco's Board of Supervisors voted last week to eliminate the city's minimum parking requirements." Next, San Francisco should charge market prices for curb parking and use the revenue to put the overhead wires underground.



USA.STREETSBLOG.ORG

#### San Francisco Eliminates Parking Minimums

San Francisco is the latest city to eliminate minimum parking requirements...

In downtown, a maximum of one parking stall will be allowed per residential unit, with the added restriction that parking must be built below ground if it is built at all.



ARCHPAPER.COM

San Diego eliminates parking requirements for transit-adjacent projects

# Why are cities removing minimum parking requirements?

"to promote the creation of downtown apartments" (Greenfield, Massachusetts)

"to see more affordable housing" (Miami)

"to meet the needs of smaller businesses" (Muskegon, Michigan)

"to give business owners more flexibility while creating a vibrant downtown" (Sandpoint, Idaho)

"to prevent ugly, auto-oriented townhouses" (Seattle).

### What will happen if cities remove parking requirements?













### The solution is in the site.



# Effects of removing parking requirements and building job-adjacent housing on former parking lots

Create jobs

Increase the housing supply

Reduce time spent commuting

Reduce spending on cars and fuel

Reduce traffic congestion and air pollution

Increase the demand for smart parking technology

Slow climate change

## Three Reforms in Parking Policy

- 1. Charge the right price for curb parking.
  - The lowest price that will leave one or two vacant spaces on each block—performance-based pricing
- 2. Establish Parking Benefit Districts to spend the meter revenue in the neighborhoods that generate it.
  - Revenue return will make performance-based prices for curb parking politically popular.
- 3. Reduce or remove off-street parking requirements. Do not require additional parking when a building's use changes.
  - Freedom from parking requirements will allow higher density and new uses for old buildings.

### 1. Demand-based Parking Prices

Demand-based prices adjust over time to maintain a few vacant spaces.

The goal is to keep about 85 percent of the parking spaces occupied all the time.

The lowest price a city can charge and still leave one or two open spaces on every block.

If one curb space are open on each side of each block, everyone will see that convenient parking is available everywhere.

The only thing worse than paying for parking is having no parking.

#### Before SFpark



Block A - Central Business District Location - 0 Open Spots











Block B - Nearby Location - 3 Open Spots

#### After SFpark

















Block A - Central Business District Location - 1 Open Spot









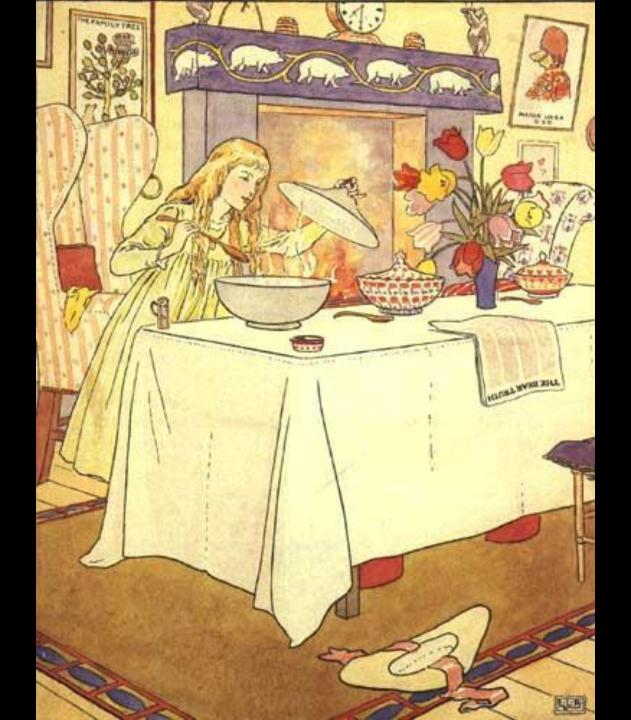


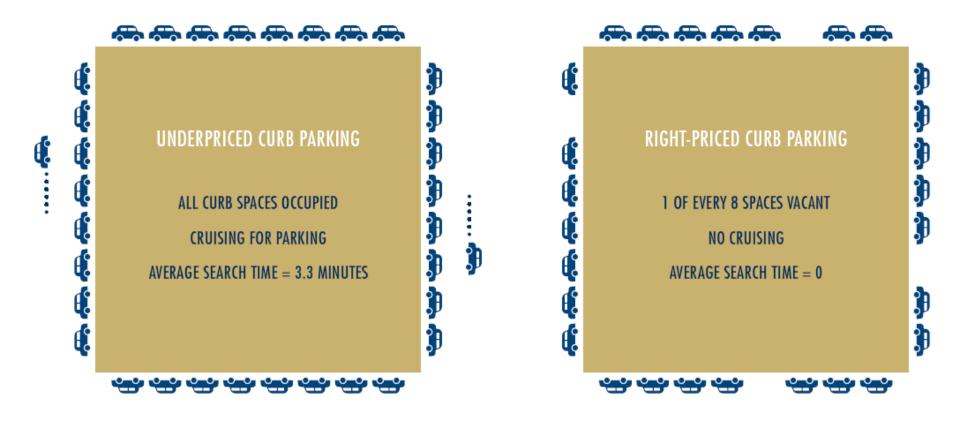






Block B - Nearby Location - 2 Open Spots





## **SFpark:**Putting Theory Into Practice

Post-launch implementation summary and lessons learned

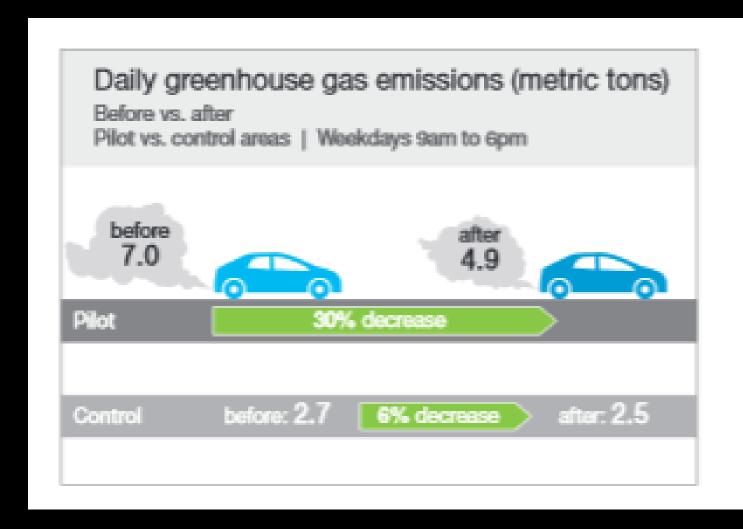




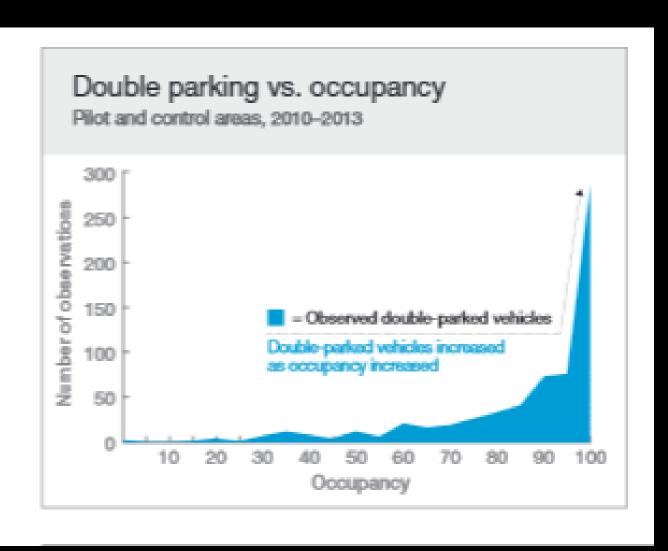
## Average meter prices declined with SFpark

- After the 10th rate change in April 2013, only 9 blocks had reached the \$6 per hour cap, and 179 had fallen to the \$0.25 per hour minimum.
- Many blocks had been overpriced in the morning.
- Parking should be free if many spaces remain empty at the zero price.
- Performance pricing leads to higher prices only if prices are so low that no spaces are open.

## Greenhouse gas emissions declined

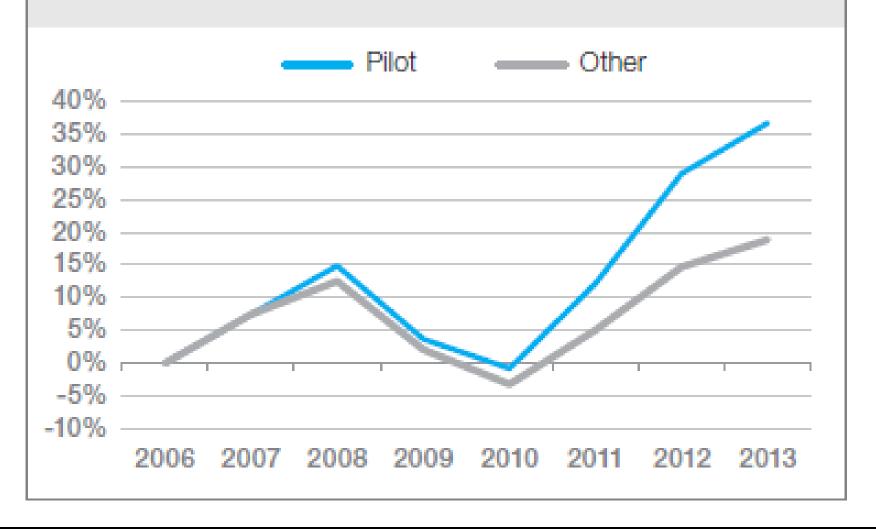


## Double parking declined



#### Change in sales tax revenue, FY2006-2013

Food product, general retail and miscellaneous; chain stores excluded











PAYMENT TECHNOLOGIES

Stall: 05769

Press Number on Keypad to Select Options:

- 1) 2 Hours \$7.00
- 2) 1 Hr 30 Min \$5.00
- 3) 1 Hour \$3.00
- 4) 40 Minutes \$2.00
- 5) 20 Minutes \$1.00





























# The right price

- Should the price be higher?
- Should the price be lower?
- The Goldilocks principle of parking prices.
- "I know it when I see it."
- Can anyone think of a better way to set the price of curb parking?

Information wants to be free.

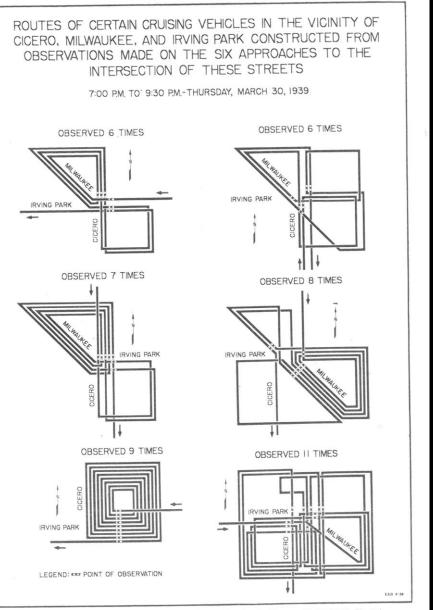
Parking wants to be paid for.

# Cruising for Parking

#### TABLE 11-5

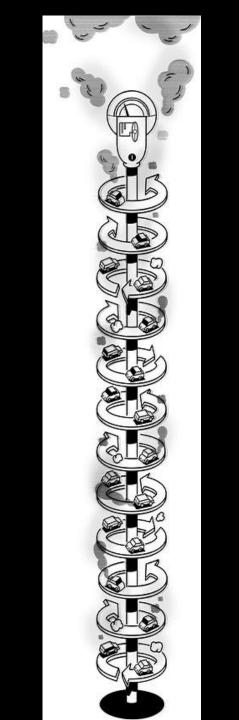
#### CRUISING FOR PARKING

		Share of	Average
		traffic	search
Year	City	cruising	time
		(percent)	(minutes)
1927	Detroit	19%	
1927	Detroit	34%	
1934	Washington		8.0
1962	New Haven	17%	
1965	London		6.1
1966	London		3.5
1966	London		3.6
1977	Freiburg	74%	6.0
1984	Jerusalem		9.0
1985	Cambridge	30%	11.5
1993	Cape Town		12.2
1993	New York	8%	7.9
1993	New York		10.2
1993	New York		13.9
1997	San Francisco		6.5
2001	Sydney		6.5
2005	Los Angeles	68%	3.3
2007	New York	28%	
2007	New York	45%	
2008	New York		3.8
2011	Barcelona	18%	
Average		34%	7.5

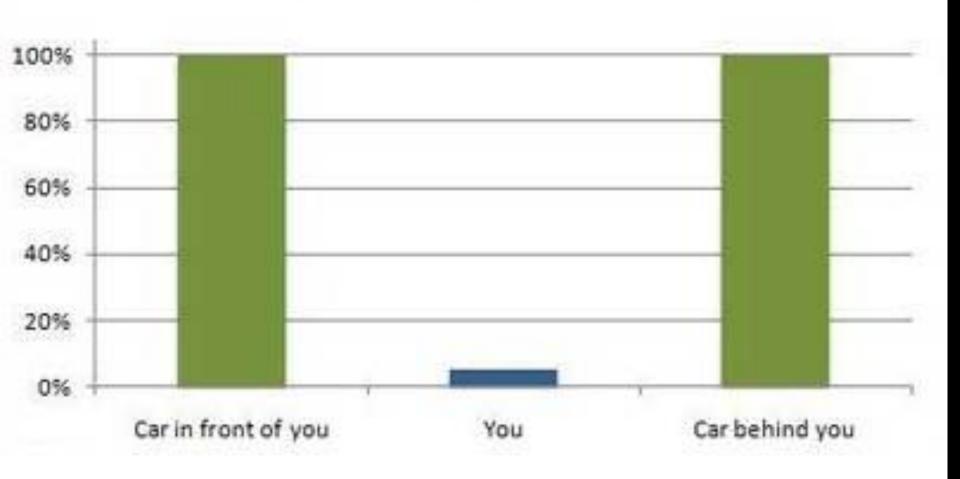


From the Report: "A Plan to Relieve Traffic Congestion in the Portage Park Retail Shopping Center." A Survey by City of Chicago, Chicago Motor Club, Chicago Surface Lines, April 1939

FIGURE 4—Observed Routes of Cruising Vehicles



### Probabilty of finding parking space





# Competing uses for the curb

Parking

Loading zones

Bus stops

No stopping

Bike lanes

Bike stations

Outdoor restaurants

Sidewalk cafés in curb parking lanes



Bike stations in curb parking lanes



Converting free private parking into paid public parking





### Progressive Parking Prices in Albany

Parking Time	Price per Hour	Total Price
First hour	\$1.25	\$1.25
Second hour	\$1.25	\$2.50
Third hour	\$1.50	\$4.00
Fourth hour	\$1.75	\$5.75
Fifth hour	\$2.00	\$7.75
Sixth hour	\$2.25	\$10.00
Seventh hour	\$2.50	\$12.50
Eighth hour	\$2.75	\$15.25
Ninth hour	\$3.00	\$18.25
Tenth hour	\$3.25	\$21.50

# Progressive parking fines

First violation in a year Warning

Second violation \$10

Third violation \$20

Fourth violation \$40

Fifth violation \$80

Further violations \$100

# Parking Discounts for Residents

- In Miami Beach, nonresidents pay \$4/hour at parking meters, but residents pay only \$1/hour.
- In Monterey, the first two hours of parking in city garages are free for residents.
- Calgary gives parking discounts for smaller cars.
- Madrid gives parking discounts for low-pollution cars.

# 2. Parking Benefit Districts







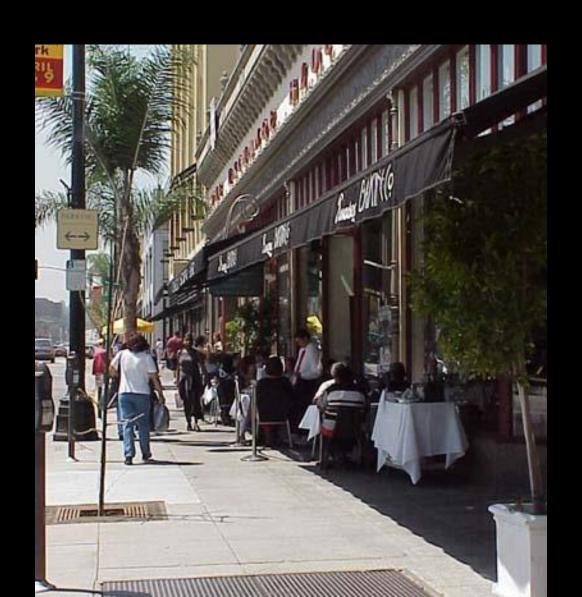
"Take away a few more parking spaces."



### 1978 Plan for Old Pasadena

- "The area's been going downhill for years."
- "It's a bunch of dirty old buildings."
- "It's filthy."
- "It's Pasadena's sick child."
- "The area is unsafe."

# Old Pasadena Now



### Parking meters with revenue return

- City of Pasadena offered to return all parking meter revenue to Old Pasadena
- Merchants and property owners immediately agreed to install meters
- 690 meters operate until midnight, and on Sunday
- Meters yield \$1.2 million a year for Old Pasadena's 15 blocks, about \$80,000 per block.

Old Pasadena. We've come a long way. This might seem silly to some people, but if not for our parking meters, its hard to imagine that we'd have the kind of success we're enjoying. They've made a huge difference. At first it was a struggle to get people to agree with the meters. But when we figured out that the money would stay here, that the money would be used to improve the amenities, it was an easy sell."

Marilyn Buchanan, Chair, Old Pasadena Parking Meter Zone Advisory Board

# Turning Small Change into Big Changes





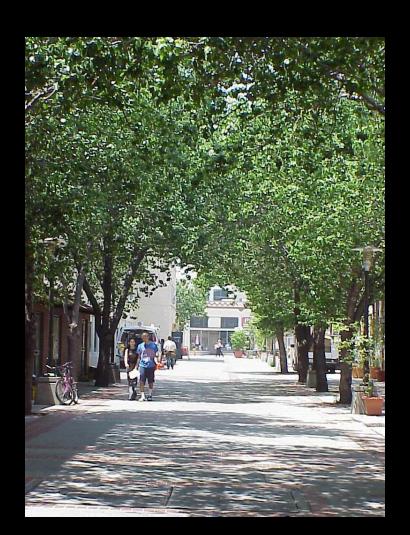






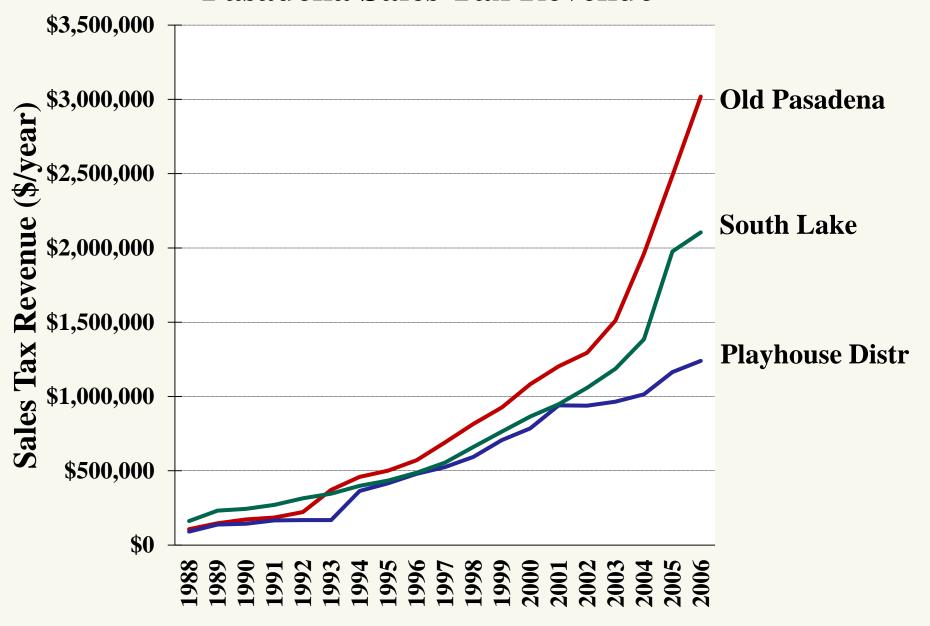








#### Pasadena Sales Tax Revenue



# Parking Benefit Districts

Transportation management tool.

Reduces traffic congestion, air pollution, and fuel consumption.

Economic development tool.

Makes curb parking available, increases sales and property tax revenue, and employs people.

# Effects of removing parking requirements and building job-adjacent housing on former parking lots

Create jobs

Increase the housing supply

Reduce time spent commuting

Reduce spending on cars and fuel

Reduce traffic congestion and air pollution

Increase the demand for smart parking technology

Slow climate change

# Pan-Ideological Support for Market-Priced Curb Parking





# Political support for market-priced curb parking, parking benefit districts, and no off-street parking requirements

- Liberals will see that it increases public spending.
- Conservatives will see that it relies on markets and reduces government regulation.
- Environmentalists will see that it reduces energy consumption, air pollution, and carbon emissions.
- Businesses will see that it unburdens enterprise.
- New Urbanists will see that it improves urban design and enables people to live at high density without being overrun by cars.

- Libertarians will see that it increases the opportunities for individual choice.
- Property-rights advocates will see that it reduces regulations on land use.
- Developers will see that it reduces building costs.
- Residents will see that it pays for neighborhood public improvements.
- Affordable housing advocates will see that it reduces the cost of building new housing.
- Neighborhood activists will see that it devolves public decisions to the local level.
- Local elected officials will see that it reduces traffic congestion, encourages infill redevelopment, and pays for local public services without raising taxes.







All of us, if we are reasonably comfortable, healthy and safe, owe immense debts to the past.

There is no way, of course, to repay the past. We can only repay those debts by making gifts to the future.

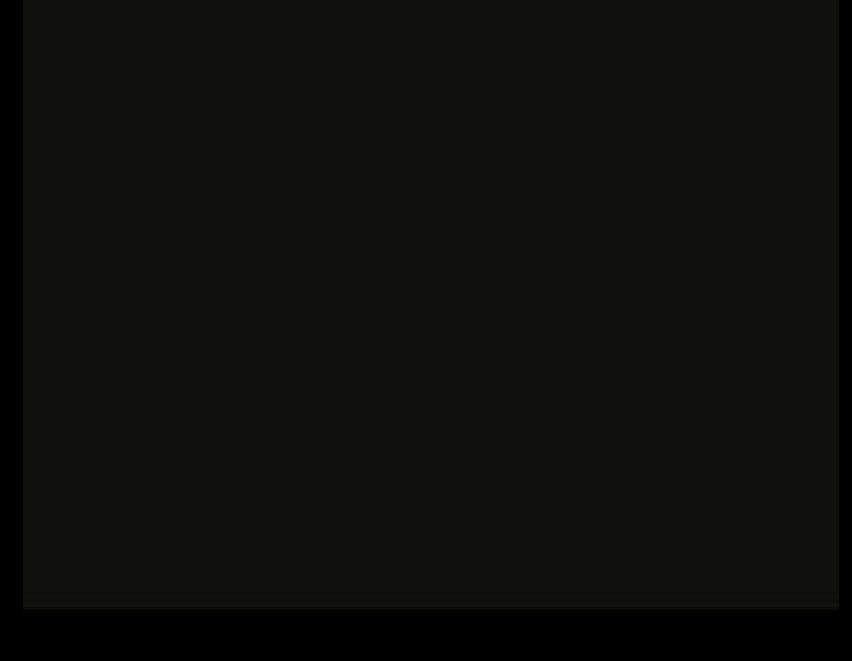
Jane Jacobs

We--you and I, and our government--must avoid the impulse to live only for today, plundering, for our own ease and convenience, the precious resources of tomorrow.

Dwight Eisenhower

# As our case is new, so must we think anew, and act anew.

Abraham Lincoln



# Smart Parking

Reform depends on leadership from all of you.



# The High Cost of Free Parking

DONALD SHOUP